

HAMPSHIRE POLICE AND CRIME PANEL

Report

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| Date considered: | 5 October 2018 | | |
| Title: | Annual Report 2017/18 | | |
| Contact: | Scrutiny Officer | | |
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1. Executive Summary

1.1 The purpose of this paper is to present the Panel's Annual Report 2017/18.

2. Recommendations

2.1 **That the Panel receive and agree the Annual Report 2017/18.**



ANNUAL REPORT 2017-18

1. Introduction

Police and Crime Commissioners (PCCs) were introduced through the Police Reform and Social Responsibility Act 2011, which significantly changed the arrangements for police accountability and governance in England and Wales. Through this legislation Police and Crime Panels (PCPs) were established to provide scrutiny and support to PCCs.

This annual report covers the second year of Mr Michael Lane, the PCC, who was elected to serve Hampshire, Portsmouth, Southampton and the Isle of Wight, in May 2016.

1.1. The Role of the Police and Crime Commissioner

Nationally, PCCs exist to ensure that the policing needs of their communities are met as effectively as possible, to be the voice of the people and hold the police to account. They are to give the public—to which they are directly accountable—a voice at the highest level of policing. They are expected to do this by:

- securing an efficient and effective police for their area;
- appointing the Chief Constable, holding them to account for running the force, and if necessary dismissing them (Olivia Pinkney is the Chief Constable of Hampshire Constabulary);
- setting the police and crime objectives for their area through a police and crime plan;
- setting the force budget and determining the precept;
- contributing to the national and international policing capabilities set out by the Home Secretary; and
- bringing together community safety and criminal justice partners, to make sure local priorities are joined up.

Legislation protects the operational independence of the police, making it clear that the Chief Constable retains command and control of police officers and staff.

Contact details for the PCC for Hampshire can be found in Appendix 1 (page 17).

1.2. The Police & Crime Plan

The PCC sets out in a Police and Crime Plan his objectives for his term of office. This document is of great importance to the PCP as a point of reference in fulfilling its duty to scrutinise and review the actions and decisions of the PCC. Mr Lane's Plan was considered in draft by the PCP in October 2016, and launched in a public event with stakeholders in December 2016. His objectives from this time forward were defined as:

1. Championing Community Needs - Support victims and those affected by crime and disorder
2. Partnerships - Strengthen partnerships to work together to reduce crime, promote public safety and create vibrant inclusive communities

3. Enabling operationally effective policing - Enable effective and efficient operational policing which meets the needs of the people it serves, by empowering the Chief Constable
4. Reduced Offending - Develop services that tackle the root caused of offending and ,with partners, make early interventions to prevent offending

These four key strategic priorities were identified by the PCC to support his overarching objective of making 'you, your family, your community: safer'.

The PCC's plan can be found on the following webpage:

<https://www.hampshire-pcc.gov.uk/plan>

1.3. The Role of the Police & Crime Panel (PCP)

The PCP is a joint scrutiny body of the local authorities in the Policing area who perform a number of functions in relation to the PCC and their role. These include:

- To review the draft Police and Crime Plan
- To scrutinise the PCC's Annual Report
- To review and scrutinise decisions and actions by the PCC
- To review and veto the PCC's proposed Council Tax precept levels
- To review the PCC's Conduct – the PCP can suspend the PCC if they are charged with 2 year imprisonable offence and report to IPCC, however they cannot remove the PCC.
- To confirm the Chief Constable's appointment.
- To appoint an acting PCC, if required.

The Hampshire PCP fulfils all of these duties in relation to the PCC for Hampshire (and the Isle of Wight, Portsmouth, and Southampton, although these areas are not included in the official title of the PCC, which follows the name of the Constabulary).

Later sections of this report go into further detail on how and when each of these duties (if applicable) were fulfilled for 2017/18. The PCP can require the PCC or their staff to be in attendance at PCP meetings, and can ask the Chief Constable or partners responsible for helping to assist in the delivery of the Police and Crime Plan to attend the PCP (although they do not have a statutory duty to do so).

1.4. Members of the Hampshire Police and Crime Panel

The PCP is made up of representatives from each of the Local Authorities in the Hampshire Police area, which includes the cities of Portsmouth and Southampton, the Isle of Wight as well as Hampshire County Council and the 11 Borough and District authorities within it. They are joined by three additional local authority co-opted members, who sit on the PCP in order to better meet the 'balanced appointment objective', and two independent co-opted members, who are appointed through a competitive recruitment process to add to the collective spread of experience and knowledge. The PCP therefore has 20 members; the maximum size that it may be by law. All members – appointed and co-opted - have the same status and rights on the PCP.

The 15 local authorities in Hampshire and the Isle of Wight are:

- Basingstoke and Deane Borough Council
- East Hampshire Borough Council
- Eastleigh Borough Council
- Fareham Borough Council
- Gosport Borough Council
- Hampshire County Council
- Hart District Council
- Havant Borough Council
- Isle of Wight Council
- New Forest District Council
- Portsmouth City Council
- Rushmoor Borough Council
- Southampton City Council
- Test Valley Borough Council
- Winchester City Council

The PCP must be politically balanced, reflecting the political make-up of the councils in Hampshire. Each of the 15 councils has its own process for appointing its representative on the PCP. Each also has its own arrangements for PCP member expenses.

Membership of the PCP for 2017/18 was as follows:

- Councillor Reg Barry
(Liberal Democrat, Additional Local Authority Co-opted Member)
- Councillor John Beavis MBE
(Conservative, Gosport Borough Council)
- Councillor Simon Bound
(Conservative, Basingstoke and Deane Borough Council)
- Councillor Ryan Brent
(Conservative, Portsmouth City Council)
- Councillor Ken Carter
(Conservative, East Hampshire Borough Council)
- Councillor Trevor Cartwright
(Conservative, Fareham Borough Council)
- Councillor Steve Clarke
(Conservative, New Forest District Council)
- Councillor Adrian Collett
(Liberal Democrat, Hart District Council)
- Mr Michael Coombes
(Independent Co-opted Member)
- Councillor Tonia Craig
(Liberal Democrat, Eastleigh Borough Council)
- Councillor Lisa Griffiths
(Conservative, Winchester City Council)
- Councillor Ken Muschamp

- *(Conservative, Rushmoor Borough Council)*
- Mr Bob Purkiss MBE
(Independent Member)
- Councillor Ian Richards
(Conservative, Test Valley Borough Council)
- Councillor Frank Rust
(Labour, Additional Local Authority Co-opted Member)
- Councillor Dave Shields *(from October 2017)* Labour, Southampton City Council
- Councillor Lynne Stagg
(Liberal Democrat, Additional Local Authority Co-opted Member)
- Councillor David Stewart - **Chair**
(Conservative, Isle of Wight Council)
- Councillor Leah Turner
(Conservative, Havant Borough Council)
- Councillor Jan Warwick – **Vice Chair**
(Conservative, Hampshire County Council)

The following Members also served on the PCP during 2017/18:

- Councillor Jacqui Rayment (until October 2017)
(Labour, Southampton City Council)

2. Work Programme of the PCP

2.1. Work undertaken in 2017/18

In 2017/18, the PCP undertook its statutory duties and requested to review items at its meetings that related to decisions and actions taken by the PCC for Hampshire. More can be found from the table below:

| <u>Meeting Date</u> | <u>Key Agenda Items</u> |
|----------------------------|---|
| 7 July 2017 | <ul style="list-style-type: none"> • Chair and Vice Chair elected • PCC PEEL Inspection outcome • PCC Policing and Crime Act update • PCC Estate Strategy reviewed • PCC Police and Crime Plan development reviewed • PCP Quarterly report of the Complaints Sub-Committee received • PCP Governance documents revised • PCP Proactive scrutiny recommendations on Rural Crime agreed • PCP Membership of Working Groups agreed • PCP future meetings and work programme considered |
| 6 October 2017 | <ul style="list-style-type: none"> • PCC Police and Crime Plan development reviewed • PCC Annual report received • PCP Annual report agreed |

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| | <ul style="list-style-type: none"> • PCP Financial monitoring and grant budget agreed • PCP working group update heard • PCP Quarterly report of the Complaints Sub-Committee received • PCP future meetings and work programme considered • Confirmation hearing for role of Deputy Police and Crime Commissioner |
| 26 January 2018 | <ul style="list-style-type: none"> • Scrutiny of the PCC's proposed precept • PCC update on the outcomes from the Confirmation Hearing for the role of Deputy Police and Crime Commissioner • PCC Regional Collaboration update heard • PCC Community Strategy Update (adjourned) • PCC Police and Crime Plan Delivery report reviewed • PCP Quarterly report of the Complaints Sub-Committee received • PCP Governance documents revised • PCP future meetings and work programme considered |
| 13 April 2018 | <ul style="list-style-type: none"> • PCC Budget update received • PCC Community Strategy heard • PCC update on Estate Strategy considered • PCC Policing and Crime Act update • PCC quarterly update on delivery against Police and Crime Plan heard • PCP Quarterly report of the Complaints Sub-Committee received • PCP future meetings and work programme considered |

2.2. Proactive Scrutiny Work Programme

Below is a summary of the reviews undertaken by the Panel during the year, through their proactive scrutiny work-programme. The full findings, recommendations and responses to those recommendations to the Commissioner can be found on the Panel's website: <http://www3.hants.gov.uk/hampshire-pcp/pcc-proactivescrutiny.htm>

| <u>Topic</u> | <u>Summary and Link to Outcomes and Recommendations</u> |
|-----------------------------------|--|
| Rural Crime (July 2017) | In October 2014 the Panel produced its first scrutiny report which focussed upon 'Rural Crime', and considered the actions of the then Commissioner in his aim to reduce the |

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| | <p>gap in solved crime rates between rural and non-rural areas. Through this report the Panel found that more could be done to help inform and empower local communities to protect themselves, to raise confidence in rural community policing and to improve the partnership approach to rural crime.</p> <p>The Panel’s report also discussed the variation between the perception of crime and the reality of crime, and how this had driven a disproportionate fear of crime within rural communities. A key message from the evidence received to the review was the need for visible community policing and communications to alleviate these fears.</p> <p>The Panel agreed that it was timely to revisit the topic of rural crime, in July, to consider progress made against some of the key areas discussed in the Panel’s previous report on rural crime and look to identify and discuss those of current interest.</p> <p>This scrutiny found that the evidence received demonstrated that many of the concerns which were important to rural communities of Hampshire and the Isle of Wight at the time of the Panel’s previous scrutiny in 2014 were still relevant. The evidence also raised a number of new areas of concern, which have risen to the fore since the publication of the Panel’s last report, including concerns over the effectiveness of the 101 service within rural communities.</p> <p>Efforts made to combat rural crime were recognised through the report, including Hampshire Constabulary maintaining a dedicated rural crime team and the introduction of the Hampshire and IOW Rural Crime Partnership. It was further recognised that the Commissioner, and his office, had started to explore more innovative approaches to enhance engagement with rural communities and taken steps to improve the firearms application process.</p> |
| <p>Traffic Related Crime and Nuisance (October 2017)</p> | <p>Following public consultation, the Commissioner launched his Police and Crime Plan in December 2016, within which he set out his key priorities for delivery to 2021. Road safety was mentioned as one of three key public concerns outlined by the PCC within his plan, and through it the PCC demonstrated his intention to protect existing measures which keep the public safe, whilst seeking innovation in preventing and tackling these issues.</p> |

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| | <p>The Panel’s scrutiny focused upon the traffic related crime and nuisance which had caused the greatest concern within the communities of Hampshire and the Isle of Wight, and also considered elements relating to road safety.</p> <p>The level of response to this scrutiny demonstrated that traffic related crime and nuisance was of significant public concern. The evidence received suggested particular concerns relating to the use of the A32, speeding and animal casualties within the New Forest and also highlighted a need to better protect vulnerable road users.</p> <p>Heavily discussed were the efforts of local Community Speedwatch groups, a number of whom attended the Panel’s meeting to provide further evidence. Volunteers expressed disquiet over the lack of ability to operate on roads where the speed limit was above 30mph and suggested that improvements were needed in the approach taken to analyse and make use of data being produced by the volunteers.</p> <p>Efforts made by Hampshire Constabulary to prosecute offenders were recognised, with evidence demonstrating that the maximum numbers of speeding penalties allowable were being issued annually, and that 97% of those caught using their mobile phone at the wheel had received a penalty.</p> |
| <p>Cyber Crime – Cyber Fraud (January 2018)</p> | <p>Recognising the growing threat posed by cyber fraud, this third review aimed to scrutinise and support the PCC in his intention to keep the residents and communities of Hampshire and the Isle of Wight safer through preventing cyber fraud, and focused upon how well the PCC was working with partners to identify and prevent cyber fraud. The scrutiny further considered how the PCC had contributed to efforts to educate and inform the residents of Hampshire and the Isle of Wight to recognise and protect themselves from cyber-enabled fraud.</p> <p>Efforts made to combat cyber fraud were recognised through the report, with the evidence provided suggesting that Hampshire Constabulary had been one of the leading forces regionally and nationally in its approach to preventing cyber crime. Another positive indicator noted was that take up of victim support across Hampshire and the Isle of Wight had been higher than the national average, with the greatest area of uptake being in relation to online shopping fraud.</p> |

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| | <p>The evidence received to this scrutiny strongly suggested a need for greater engagement by the PCC with both residents and partner organisations, in raising awareness of the profile of cyber fraud and sharing prevention messages. A number of examples were brought forth, however, demonstrating that the PCC and his office had made positive efforts to engage with the community and sought to support partners in delivering innovative approaches to do so.</p> |
| <p>Hate Crime (April 2018)</p> | <p>Within his Police and Crime Plan the Commissioner stated that he would prioritise addressing hate crime within Hampshire and the IOW, “as something we all have a responsibility to challenge and overcome”, with a view to offering better outcomes for victims and those vulnerable to hate crime within our communities</p> <p>The Panel’s final review for 2017/18 aimed to scrutinise and support the PCC in his intention to prevent and tackle hate crime across Hampshire and the Isle of Wight. The scrutiny considered how well the PCC was listening to and engaging partners, community associations and members of the public across the two counties in efforts to enhance outcomes for victims and to encourage them to come forward to report their concerns.</p> <p>The evidence received suggested that the PCC and his office had taken an active role in addressing hate crime, through approaches including expanding the number of third party reporting centres, supporting the work of partners and introducing a Hate Crime Working Group.</p> <p>The evidence also identified a concern, not previously recognised, regarding the low level of engagement in and awareness of Hate Crime in some rural communities and suggested that the PCC also needed to look further at anti-semitic hate crime and that targeted towards those with disabilities.</p> |

3. Working Groups

The working groups of the PCP undertook activities separate to the formal meetings of the PCP in order to support the business set out in its work programme. The working groups of the PCP are used to undertake as much of the detailed work that would take up significant time in a formal public meeting. Outcomes of these meetings are reported to the PCP prior to any review of the relevant item on the agenda.

The PCP has two working groups; one that meets to consider detailed information in advance of the scrutiny of the precept, and one that meets to review the implementation of the police and crime plan, and set the themes for proactive scrutiny. Membership of these groups can be found below.

3.1. Police and Crime Plan Working Group

This group was set up in July 2016 in order to review the draft Police and Crime Plan prior to the PCP’s scrutiny of it in October 2016. It has remained active since this time for the purpose of monitoring the implementation plan and through this to set themes for the proactive scrutiny and lead on the work in this area on behalf of the PCP.

The Police and Crime Plan working group has met four times in 2017/18.

| <u>Meeting Date</u> | <u>Purpose</u> |
|---------------------|---|
| 24 November 2017 | <p>Within each of the meetings Members of the working group have reviewed and set the direction for the proactive scrutiny elements of the PCP’s work. This has included such activities as:</p> <ul style="list-style-type: none"> • Setting themes for the PCP’s proactive scrutiny reviews • Assisting in the drafting of the scope for proactive scrutiny sessions including the identification of written witnesses to approach and lines of enquiry • Reviewing written evidence received and from this identifying lines of enquiry and oral witnesses for the public evidence sessions • Assisting in the drafting of scrutiny reports prior to full PCP approval, including the identification of conclusion and recommendation areas • Reviewing the PCC’s response to the recommendations of the PCP’s scrutiny reports <p>The Plan working group also undertake in depth pre-scrutiny of the quarterly progress reports, looking at delivery against the Police and Crime Plan, ahead of each PCP meeting.</p> <p>An invite to each meeting of the working group in 2017/18 was extended to the OPCC, who attended and provided more detailed information for the working group to review and scrutinise, including a status update on those projects contributing to delivery of the plan, and a quarterly update on actions taken in response to the recommendations made by the PCP through the proactive scrutiny programme.</p> |
| 12 December 2017 | |
| 16 March 2018 | |
| 27 May 2018 | |

The membership of the Police and Crime Plan working group for 2017/18 was as follows:

- Councillor Simon Bound
- Councillor Steve Clarke
- Councillor Trevor Cartwright
- Councillor Ryan Brent
- Councillor Jan Warwick (Chair)

3.2. Finance Working Group

The PCP set up the Finance working group in order to scrutinise the proposed budget and related financial papers prior to the PCP's review of the proposed precept. It has continued to meet in order to review information in advance of the annual scrutiny of the proposed precept. The Finance working group has met twice in 2017/18.

| Police and Crime Panel – Finance Working Group | | |
|---|--|--|
| <u>Meeting Date</u> | <u>Purpose</u> | <u>Overview</u> |
| 9 August 2017 | Mid Term Review | Reviewed the mid-term position against the 2017-18 precept, including scrutiny of the draft statement of accounts for 2016/17. |
| 7 November 2017 | Review MTFS | Reviewed position leading into precept setting, including review of the Medium Term Financial Strategy (MTFS). |
| 18 January 2018 | Review draft precept and associated finance papers | Reviewed draft precept and supporting information in advance of briefing the full PCP on 26 January. |
| 12 April 2018 | Financial Scrutiny | To agree questions to be proposed by the Finance Working Group to be taken forward to the PCP meeting on 13 April 2018. |

The membership of the Finance working group for 2017/18 was as follows:

- Councillor Reg Barry
- Councillor Adrian Collett
- Michael Coombes
- Councillor Ian Richards

3.3. Complaints Sub-Committee

The PCP is responsible for handling complaints made against the PCC, and for informally resolving non-criminal complaints, as well as complaints or conduct matters that are referred back to the PCP by the Independent Police Complaints Commission. In 2012, the PCP agreed that all complaints received should be

considered by a Complaints Sub-Committee, in accordance with its agreed 'Complaints protocol'. This Complaints Sub-Committee meets on an ad hoc basis.

In 2017/18, the Sub-Committee met three times in person.

| Meeting Date | Purpose |
|------------------|---|
| 4 September 2017 | To review complaints in line with the informal resolution process |
| 10 April 2018 | |
| 1 May 2018 | |

The membership of the Sub-Committee for 2017/18 was follows:

- Councillor Lisa Griffiths
- Councillor Ken Muschamp
- Mr Bob Purkiss MBE (Chair)
- Councillor Leah Turner

4. 2018/19 Outline Work Programme

| <u>Meeting Date</u> | <u>Key Agenda Items</u> |
|--|---|
| 6 July 2018 10.00am Winchester | <ul style="list-style-type: none"> • Election of Chair and Vice Chair • Public questions • PCC Police and Crime Plan Delivery • PCC response to Cyber Fraud proactive scrutiny recommendations • Hate Crime proactive scrutiny outcomes and recommendations • Annual complaints report • Governance documents update • Membership of working groups • PCP future meetings and work programme |
| 5 October 2018 10.00am Winchester | <ul style="list-style-type: none"> • Public questions • PCC Police and Crime Plan Delivery • PCC Annual Report • PCP Annual Report • PCP budget grant monitoring and budget for 2018/19 • PCP update from working groups • PCP future meetings and work programme |
| 25 January 2019 10.00am Winchester | <ul style="list-style-type: none"> • Public questions • PCP Proactive scrutiny outcomes report • PCC Police and Crime Plan Delivery • PCC precept 2019/20 • PCP update from working groups • PCP future meetings and work programme |
| 16 April 2019 10am Winchester | <ul style="list-style-type: none"> • Public questions • PCC Police and Crime Plan Delivery • PCP update from working groups • PCP Proactive scrutiny recommendation agreement • PCP proactive scrutiny evidence gathering session • PCP future meetings and work programme |

Contact Details

Hampshire County Council is the Host Authority for the Hampshire Police and Crime (PCP) on behalf of the 15 local authorities in Hampshire and the Isle of Wight.

The Hampshire PCP is a joint committee of all 15 local authorities, consisting of a representative from each, three additional local authority co-opted members, and two independent co-opted members.

The PCP can be contacted via:

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Room 102
Elizabeth II Court South, The Castle
Hampshire County Council
Winchester
SO23 8UJ

Email: members.services@hants.gov.uk

Website: www.hants.gov.uk/hampshire-pcp

Papers for all meetings held in public are published here, and anyone can come along to observe:

<http://democracy.hants.gov.uk/mgCommitteeDetails.aspx?ID=185>

The public are encouraged to ask questions of the PCP:

<http://www3.hants.gov.uk/hampshire-pcp/pcp-questions.htm>

The Police and Crime Commissioner for Hampshire is Mr Michael Lane (Conservative). He can be contacted via his office:

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